

**Grand Traverse County Road Commission**  
**(A Component Unit of Grand Traverse County)**  
**Grand Traverse County, Michigan**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**



Vredeveld Haefner LLC  
CPAs and Consultants

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(A Component Unit of Grand Traverse County)**

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### INDEPENDENT AUDITORS' REPORT

June 17, 2025

Grand Traverse County Road Commission  
Board of Commissioners  
Traverse City, Michigan

#### **Report on the Financial Statements**

##### ***Opinions***

We have audited the accompanying financial statements of the governmental activities and the general fund of the Grand Traverse County Road Commission (the Commission), a component unit of Grand Traverse County, Michigan, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the Grand Traverse County Road Commission, as of December 31, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

##### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

##### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 7 and required supplementary information on pages 31 through 35 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grant Traverse County Road Commission's basic financial statements. The general fund schedules are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the general fund schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 17, 2025, on our consideration of the Grand Traverse County Road Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Grand Traverse County Road Commission's internal control over financial reporting and compliance.

*Orederold Haefner LLC*

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

# Management's Discussion and Analysis

As management of the Grand Traverse County Road Commission (the Commission), we offer readers of the Commission's financial statements this narrative overview and analysis of the financial activities of the Commission for the fiscal year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

## Financial Highlights

- Invested approximately \$26.5 million in road, facilities and equipment capital improvements.
- Increased Commission net position by \$6,861,630 to \$132,184,922.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Commission's financial statements. The Commission's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

To simplify financial reporting and improve readability, the government-wide financial statements and the fund statements have been combined to report the statement of net position and governmental fund balance sheet on a single page and the statement of activities and governmental fund revenues, expenditures and changes in fund balance on a single page. This report also contains other supplementary information in addition to the basic financial statements themselves.

Note that Grand Traverse County's government-wide financial statements are not presented herein because the Commission is a component unit of the County. The County presents their financial statements in a separately issued comprehensive annual financial report.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with an overview of the Commission's finances, in a manner similar to a private-sector business. The government-wide financial statements include only the Commission itself (known as a *special purpose government*). The Commission has no legally separate component units for which the Commission is financially accountable.

The *statement of net position* presents information on all of the Commission's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., payments on long-term debt).

Both of the government-wide financial statements display functions of the Commission that are principally supported by intergovernmental revenues (*governmental activities*). The governmental activities of the Commission include providing construction, repair, maintenance, and snow removal of roads within Grand Traverse County. The Commission does not have any business-type activities.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Commission utilizes and presents a general fund which includes all activity of the Commission. The Commission does not utilize proprietary or fiduciary funds.

**Governmental funds.** *Governmental fund* is used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between the *governmental fund* and *governmental activities*.

Information is presented in the governmental funds balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund which is considered to be a major fund.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. Required supplementary information includes this management discussion and analysis, the general fund budgetary comparison schedule and employee benefit plan schedules.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Commission, assets exceeded liabilities by \$132,184,922 at the close of the most recent fiscal year.

The most significant portion of the Commission's net position reflects its investment in capital assets (e.g., land, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Commission's capital assets consist of road infrastructure and capital assets used to construct and maintain this infrastructure; consequently, these assets are *not* available for future spending. Although the Commission investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	<b>Governmental Activities</b>	
	<b><u>2024</u></b>	<b><u>2023</u></b>
<b>Assets</b>		
Current and other assets	\$ 13,307,176	\$ 23,958,209
Noncurrent assets		
Capital assets	135,639,688	119,262,900
<b>Total assets</b>	<b>148,946,864</b>	<b>143,221,109</b>
<b>Deferred outflows</b>	<b>299,414</b>	<b>397,037</b>
<b>Liabilities</b>		
Other liabilities	2,754,050	3,693,813
Long-term liabilities outstanding	14,307,306	14,601,041
<b>Total liabilities</b>	<b>17,061,356</b>	<b>18,294,854</b>
<b>Deferred inflows</b>	<b>-</b>	<b>-</b>
<b>Net position</b>		
Net capital assets	125,106,542	118,692,555
Restricted	-	6,279,845
Unrestricted	7,078,380	350,892
<b>Total net position</b>	<b>\$132,184,922</b>	<b>\$125,323,292</b>

Net position of the Commission increased by \$6,861,631. The increase in net position is primarily the result of the timing difference between when infrastructure is purchased and when depreciation is recorded on the infrastructure.

	<b>Governmental Activities</b>	
	<b><u>2024</u></b>	<b><u>2023</u></b>
<b>Revenue</b>		
Program revenue		
Charges for services	\$ 2,505,034	\$ 1,753,774
Operating grants and contributions	15,704,022	15,416,335
Capital grants and contributions	3,105,010	3,171,378
General revenue		
Property tax revenue	5,303,775	4,872,491
Gain on sale of capital assets	187,064	131,625
Salvage sales	38,648	5,065
Interest	791,017	746,960
<b>Total revenue</b>	<b>27,634,570</b>	<b>26,097,628</b>
<b>Program Expenses</b>	<b>20,772,940</b>	<b>18,412,335</b>
Increase (decrease) in net position	6,861,630	7,685,293
<b>Net position, beginning of year</b>	<b>125,323,292</b>	<b>117,637,999</b>
<b>Net position, end of year</b>	<b>\$132,184,922</b>	<b>\$125,323,292</b>



## Governmental Activities

During the year the Commission reported approximately 49% of its total expenses for depreciation of capital assets. The remaining 51% of total expenses was for public works activities.

## Financial Analysis of the Government's Funds (General Fund)

As noted earlier, the Commission uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Commission's *general fund* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Commission's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the Commission's general fund reported ending fund balance of \$10,570,462, a decrease of \$9,693,753 from the prior year. This decrease is primarily a result of capital expenditures for the new Kingsley facility.

The General fund is the chief operating fund of the Commission. At the end of the current fiscal year, unassigned fund balance of the General fund was \$9,029,454. As a measure of the General fund's liquidity, it is important to note that the General fund operates primarily on operating and capital grant funding.

## General Fund Budgetary Highlights

- The Road Commission amended its budget four times during 2024. Additional budgeted property taxes, federal sources, MTF and charges revenue were projected. Additions to heavy maintenance and capital project expenditures were also planned. Not all anticipated projects were fully completed, leaving variances in federal sources and heavy maintenance.

## Capital Asset and Debt Administration

**Capital Assets.** The Commission's investment in capital assets for its governmental activities as of December 31, 2024 amounted to \$135,639,688 (net of accumulated depreciation).

Significant capital asset additions during the year include the following:

- Approximately \$10.6 million in construction in progress for new facilities
- Approximately \$2.3 million for equipment improvement and replacement
- Approximately \$13.6 million for road infrastructure improvement and replacement

The Commission's capital assets (net of depreciation) are summarized as follows:

	<b>Governmental Activities</b>
Land and right-of-way	\$ 28,716,420
Construction in progress	12,855,087
Buildings and improvements	3,475,278
Road equipment	4,663,125
Other equipment	842,126
Infrastructure	85,087,652
<b>Total</b>	<b><u>\$135,639,688</u></b>

Additional information on the Commission's capital assets can be found in Note 5 of this report.

**Debt.** At the end of the current fiscal year, the Commission had outstanding long-term debt as follows:

	<b><u>Governmental Activities</u></b>
Bonds and bond premiums	\$12,511,325
Compensated absences	<u>112,325</u>
<b>Total</b>	<b><u>\$12,623,650</u></b>

Additional information on the Commission's long-term debt can be found in Note 6 of this report.

### **Economic Factors and Next Year's Budgets and Rates**

The following factors were considered in preparing the Commission's budget for the 2025 fiscal year:

- The Commission expects to receive \$5.88 million from the Grand Traverse County millage that was renewed in 2024.
- Carry-over projects are part of the 2025 amended budget.
- Other sources of revenue for 2025 are expected to mirror 2024.
- Completion of the new Kingsley facility.

### **Requests for Information**

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Manager, Grand Traverse County Road Commission, 1881 Lafranier Road, Traverse City, Michigan 49696.

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## **BASIC FINANCIAL STATEMENTS**

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET**

**DECEMBER 31, 2024**

	<u>General Fund</u>	<u>Adjustments</u>	<u>Statement of Net Position</u>
<b>Assets</b>			
Cash and pooled investments	\$ 6,415,920	\$ -	\$ 6,415,920
Receivable			
State	3,265,121	-	3,265,121
Other	94,328	-	94,328
Inventories			
Equipment, materials and parts	384,281	-	384,281
Road materials	1,071,797	-	1,071,797
Prepaid items	84,930	-	84,930
Due from other governments long-term	734,850	-	734,850
Restricted cash and pooled investments	1,255,949	-	1,255,949
Capital assets			
Land, right-of-way and construction in progress	-	41,571,507	41,571,507
Assets being depreciated	-	94,068,181	94,068,181
<b>Total assets</b>	<u>\$ 13,307,176</u>	<u>135,639,688</u>	<u>148,946,864</u>
<b>Deferred outflows of resources</b>			
Deferred pension amounts	-	299,414	299,414
<b>Liabilities</b>			
Accounts payable	\$ 1,841,542	-	1,841,542
Accrued liabilities	148,322	105,793	254,115
Advances payable	12,000	-	12,000
Long-term debt due within one year	-	459,988	459,988
Pension liability due within one year	-	137,370	137,370
Other post-employment benefit liability due within one year	-	49,035	49,035
Noncurrent liabilities			
Net pension liability	-	1,579,743	1,579,743
Other post-employment benefit liability	-	563,901	563,901
Long-term debt due in more than one year	-	12,163,662	12,163,662
<b>Total liabilities</b>	<u>2,001,864</u>	<u>15,059,492</u>	<u>17,061,356</u>
<b>Deferred inflows of resources</b>			
Unavailable revenue receivable	734,850	(734,850)	-
<b>Fund balance</b>			
Nonspendable			
Inventory	1,456,078	(1,456,078)	-
Prepaid items	84,930	(84,930)	-
Unassigned	9,029,454	(9,029,454)	-
<b>Total fund balance</b>	<u>10,570,462</u>	<u>(10,570,462)</u>	<u>-</u>
Total liabilities, deferred inflows, and fund balance	<u>\$ 13,307,176</u>		
<b>Net position</b>			
Net investment in capital assets		125,106,542	125,106,542
Unrestricted		7,078,380	7,078,380
<b>Total net position</b>		<u>\$ 132,184,922</u>	<u>\$ 132,184,922</u>

The accompanying notes are an integral part of these financial statements.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**RECONCILIATION OF FUND BALANCE ON THE BALANCE SHEET  
FOR THE GOVERNMENTAL FUND TO NET POSITION OF  
GOVERNMENTAL ACTIVITIES ON THE STATEMENT OF NET POSITION**

**DECEMBER 31, 2024**

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<b>Fund balance - governmental fund</b>	<b>\$ 10,570,462</b>
Amounts reported for <i>governmental activities</i> in the statement of net position are different because	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund.	
Add - capital assets (net)	135,639,688
Certain assets and deferred items reported in the governmental fund are not current financial resources or current liabilities.	
Add - long-term contract receivable	734,850
Add - deferred inflows related to pension	299,414
Certain liabilities, such as debt and employee benefits, are not payable in the current period and therefore are not reported in the funds.	
Deduct - net pension liability	(1,717,113)
Deduct - net other post-employment benefit liability	(612,936)
Deduct - accrued interest	(105,793)
Deduct - long-term debt	(11,899,849)
Deduct - premiums on long-term debt	(611,476)
Deduct - compensated absences payable	<u>(112,325)</u>
<b>Net position of governmental activities</b>	<b><u>\$ 132,184,922</u></b>

The accompanying notes are an integral part of these financial statements.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<u>General Fund</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
<b>Expenditures/expenses</b>			
Current			
Heavy maintenance	\$ 8,391,679	\$ (8,178,060)	\$ 213,619
Routine maintenance	14,482,126	(8,205,774)	6,276,352
State trunkline maintenance	1,384,132	-	1,384,132
State trunkline nonmaintenance	746,872	-	746,872
Equipment (net)	(859,459)	-	(859,459)
Administration (net)	1,041,415	170,178	1,211,593
Other	22,805	-	22,805
Capital outlay	11,177,730	-	11,177,730
Debt service			
Principal	434,988	(434,988)	-
Interest	608,069	(8,772)	599,297
<b>Total expenditures/expenses</b>	<u>37,430,356</u>	<u>(16,657,416)</u>	<u>20,772,940</u>
<b>Program revenues</b>			
Charges for services			
State trunkline	2,128,141	-	2,128,141
License and permits	163,993	-	163,993
Other charges	212,900	-	212,900
Operating grants and contributions			
State transportation funds	15,704,022	-	15,704,022
Capital grants and contributions			
Federal, state and other sources	3,199,997	(94,987)	3,105,010
Net program revenues			<u>21,314,066</u>
<b>General revenues</b>			
Property taxes	5,303,775	-	5,303,775
Interest earned	791,017	-	791,017
Salvage sales	38,648	-	38,648
Total general revenues			<u>6,133,440</u>
<b>Other financing sources</b>			
Sale of capital assets	194,110	(7,046)	187,064
Total revenues and other financing sources	<u>27,736,603</u>	<u>(102,033)</u>	<u>27,634,570</u>
Change in fund balance/net position	(9,693,753)	16,555,383	6,861,630
<b>Fund balance/net position, beginning of year</b>	<u>20,264,215</u>	<u>105,059,077</u>	<u>125,323,292</u>
<b>Fund balance/net position, end of year</b>	<u>\$ 10,570,462</u>	<u>\$ 121,614,460</u>	<u>\$ 132,184,922</u>

The accompanying notes are an integral part of these financial statements.

# GRAND TRAVERSE COUNTY ROAD COMMISSION

(a Component Unit of Grand Traverse County)

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2024

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<b>Net changes in fund balance - general fund</b>	<b>\$ (9,693,753)</b>
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Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense.

Add - capital outlay and infrastructure	26,541,784
Deduct - depreciation expense	(10,157,950)
Deduct - net book value of capital assets disposals	(7,046)

Long-term debt provides current financial resources to the governmental fund in the period issued, but issuance increases long-term liabilities in the statement of net assets. Repayment of long-term debt is an expenditure in the governmental fund and reduces long-term liabilities in the statement of net assets.

Add - principal payments on long-term debt	434,988
Add - amortization of premium on long-term debt	55,995
Deduct - increase in accrued interest payable on long-term debt	(47,223)

Some revenues reported in the statement of activities do not provide current financial resources to the fund and therefore are not reported as revenues in the fund.

Deduct - decrease in long-term contract receivable	(94,987)
Add - increase in long-term contract receivable	
Deduct - decrease in long-term grant	

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

Deduct - increase in compensated absences	(2,866)
Add - decrease in net OPEB liability	46,478
Deduct - decrease in deferred outflows - pension related	(97,623)
Deduct - increase in net pension liability	(116,167)

<b>Change in net position of governmental activities</b>	<b><u>\$ 6,861,630</u></b>
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The accompanying notes are an integral part of these financial statements.



# GRAND TRAVERSE COUNTY ROAD COMMISSION

(a Component Unit of Grand Traverse County)

## NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2024

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Grand Traverse County Road Commission (the Commission) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

#### **Reporting Entity**

The Commission controls the expenditure of revenues from the State distribution of fuel and vehicle registration taxes, reimbursements from the Michigan Department of Transportation for work done by the Commission on State trunklines, Federal Transportation funds, County shared property taxes and contributions from other local units of government for work performed by the Commission.

The Commission is governed by a five-member Board of County Road Commissioners appointed by the Grand Traverse County Board of Commissioners. The Commission is considered a component unit of the County of Grand Traverse, Michigan (the "County") since the County is considered financially accountable for the Commission. The Commission has no component units for which it is financially accountable.

The Commission is required by Public Act 51 of the State of Michigan, to have a separate audit performed of its operations. These audited financial statements have been prepared to meet this State requirement.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the special purpose government (the Commission). *Governmental activities* are reported in total. The Commission has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Internally dedicated resources are reported as general revenues rather than as program revenues.

Financial statements are provided for the Commission's governmental fund.

A combined financial statement is provided for the governmental fund balance sheet and the statement of net position as well as the governmental funds statement of revenues, expenditures and changes in fund balance and the statement of activities. The General fund is considered to be a major fund for financial reporting purposes.

The Commission reports the following major governmental fund:

The *General Fund* is the government's only operating fund. It accounts for all current financial resources of the government.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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***Measurement Focus and Basis of Accounting***

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The General fund is accounted for using the modified accrual basis of accounting. Revenues are recognized when they become measurable and available. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for contributions, interest and grant revenues which use 180 days. Property taxes levied by the County are recognized as revenue and an asset of the Commission when received. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include compensated absences, claims, and principal and interest on long-term debt which are recognized when due.

The General fund is accounted for on a spending or “flow of current financial resources” measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. The reported fund balance is considered a measure of “available, spendable resources”.

The General fund operating statement presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, it is said to present a summary of sources and uses of “available, spendable resources” during a period.

***Budgets and Budgetary Accounting***

The Commission has established budgetary procedures pursuant to P.A. 621 of 1978, as amended.

The Manager and Finance Manager submit a proposed operating budget to the Board of County Road Commissioners in October. The Board holds a public hearing to consider the budget and, prior to December 31, adopts a budget for the year beginning January 1. During the year, actual expenditures are monitored against the budget at the activity level and the Board adopts amendments as necessary at the activity level. Management has the ability to move budgeted balances between activities within the public works function. The budget is prepared using the modified accrual basis of accounting, amendments were made to the budget during the year and appropriations lapse at year end.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**FOR THE YEAR ENDED DECEMBER 31, 2024**

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***Cash and Investments***

Cash and investments consist of the balance of cash, checking, savings, certificates of deposit, pooled investment and mutual fund accounts. The Commission invests its cash and investment through Michigan financial institutions and the Grand Traverse County Treasurer. Michigan law and County policy authorizes the Commission to invest in:

- a. Bond, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers' acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g. External investment pools as authorized by Public Act 20 as amended.

***Receivables***

All receivables are recorded at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Uncollectible balances at year-end are considered by management to be insignificant.

***Inventory and Prepaids***

Inventory, consisting of various equipment parts, supplies and road material, is valued based on the average unit cost method. Inventory items are charged to road construction and maintenance, equipment repairs, and operations as used (consumption method). Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaids in both government-wide and fund financial statements following the consumption method.

***Capital Assets***

Capital assets, which include property, equipment and infrastructure (roads, bridges and similar items) are reported in the government-wide statements (statement of net position). Capital assets are defined by the Commission as assets with an initial, individual cost of more than \$1,000 and an estimated life in excess of two years. Such assets are recorded at historical cost. Donated capital assets are valued at acquisition value (the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction) on the date received.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded as capital expenditures at the time of purchase in the fund financial statements and are subsequently capitalized on the government-wide statements.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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The Uniform Accounting Procedures prescribed for Michigan County Road Commissions provide for recording depreciation in the general fund as a charge to various expense accounts and a credit to the depreciation contra expense account. Accordingly, the annual depreciation expense does not affect the available operating fund balance of the general fund.

Depreciation is recorded over the estimated useful lives of the assets, using the sum-of-years digits method for road equipment and straight-line method for all other capital assets and infrastructure as follows:

	<u><b>Years</b></u>
Buildings and improvements	50
Road equipment	5-8
Shop equipment	4-10
Office equipment	4-10
Engineering equipment	4-10
Yard and storage equipment	10-30
Infrastructure - bridges	Composite 25-50
Infrastructure - signals	Composite 15
Infrastructure - roads	Composite 5-20

***Compensated Absences***

Under contracts and employment policy, employees are granted compensated time off in varying amounts with various usage requirements. The balance of compensated time off at year end that is payable upon employee termination is recorded as a liability on the government-wide statement of net position and not in the general fund because the balance is not expected to be liquidated with expendable available financial resources.

***Advances***

Advances consist of performance deposits and monies provided primarily by townships to provide cash flow to finance township projects and services.

***Long-Term Obligations***

In the government-wide financial statements the long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Where applicable, bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs during the year of issuance. The face amount of debt issued and any premiums received are reported as other financing sources. Discounts on debt issuances are reported as other financing uses. Issuance costs are reported as expenditures/expenses regardless of fund or activity.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The Commission has items that qualify for reporting in this category related to the net pension liability that are discussed in note 8.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance or net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues from long-term receivables. These amounts are deferred and recognized as revenue in the fund statements when payment becomes available. The Commission has other items that qualify for reporting in this category related to the net pension liability that are discussed in note 8.

***Property Taxes***

Grand Traverse County levies a one mill property tax for County road repair and maintenance. This millage is distributed to the City of Traverse City, Village of Fife Lake, Village of Kingsley and the Commission. It is the Commission's policy to recognize revenues and assets from the County tax levy when received and available for the financing of the Commission's operation.

***State Trunkline Adjustments***

The Commission has a contract with the Michigan Department of Transportation (MDOT) for maintenance of State highways in Grand Traverse County. The Commission is reimbursed for the actual cost of providing the services. MDOT audits contract expenditures annually and adjustments may result that are reflected as increases or decreases in revenue in subsequent periods.

***Net Position and Fund Balance Reporting***

Governmental funds report fund balance in the following five categories:

1. Non-spendable - the related asset's form does not allow expenditure of the balance. The assets are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, non-current financial assets, and the nonspendable portion of endowments.
2. Restricted - the related assets can only be spent for the specific purposes stipulated by constitution, external resource providers, or as identified in enabling legislation.
3. Committed - the related assets can only be spent for a specific purpose identified by formal resolution of the governing board.
4. Assigned - the related assets can only be spent for a specific purpose but do not meet the criteria to be classified as committed.
5. Unassigned - is the residual classification and includes all spendable amounts not contained in the other classifications.

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**FOR THE YEAR ENDED DECEMBER 31, 2024**

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The Commission has delegated the authority to assign fund balance to the chief administrative officer. Only the Board of Commissioners can commit fund balance. The Board of County Road Commissioners has adopted a minimum fund balance policy in which the unassigned fund balance of the General Fund will be maintained at \$3.3 million. At year end, total unassigned fund balance of the General Fund was over the minimum requirement.

***Net Position and Fund Balance Flow Assumptions***

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position/fund balance and unrestricted – net position/fund balance, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to use restricted resources first, then unrestricted resource as they are needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System (MERS) of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**2. EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS**

State law provides that the Commission shall not incur expenditures in excess of the amount appropriated for the general fund. In the body of the financial statements, the Commission's actual expenditures and budgeted expenditures for the general fund have been shown on an activity basis.

During the year, the Commission incurred expenditures exceeding the amounts appropriated as follows:

	<b>Amended budget</b>	<b>Actual</b>	<b>Unfavorable variance</b>
Equipment (net)	\$(964,020)	\$(859,459)	\$104,561
State trunkline maintenance	2,105,452	2,131,004	25,552

# GRAND TRAVERSE COUNTY ROAD COMMISSION

## (a Component Unit of Grand Traverse County)

### NOTES TO THE FINANCIAL STATEMENTS

**FOR THE YEAR ENDED DECEMBER 31, 2024**

#### 3. CASH

Cash and investments reported on the financial statements consist of the following balances at year-end:

	<b>Governmental Activities</b>
Checking and pooled investments	\$6,415,920
Restricted cash and pooled investments	<u>1,255,949</u>
<b>Total</b>	<b><u>\$7,671,869</u></b>

The cash and pooled investments making up the balances are as follows:

Deposits	\$ 630,295
Petty cash	250
Investments	<u>7,041,324</u>
<b>Total</b>	<b><u>\$7,671,869</u></b>

Restricted cash and cash equivalents represent amounts set aside in accordance with various legal requirements. As of December 31, 2024, the Commission had restricted cash and pooled investments of \$12,620 held for a flexible spending plan and \$1,243,329 of unexpended bond proceeds.

The checking and savings accounts included in this balance are in a financial institution located in Michigan. All accounts are in the name of the Grand Traverse County Treasurer for the Commission and a specific fund or common account. They are recorded in Commission records at fair value.

#### ***Deposit risk***

***Custodial Credit Risk - Deposits.*** Custodial credit risk is the risk that in the event of a bank failure, the Commission's deposits may not be returned. As of year-end the Commission's bank balance was \$954,956. Exposure to custodial credit risk can be determined for Grand Traverse County as a whole, but cannot be separately identified for the Commission.

#### 4. INVESTMENTS

The Commission chooses to disclose its investments by specifically identifying each. As of year-end, the Commission had the following investments:

	<u><b>Maturity</b></u>	<u><b>Fair Value</b></u>	<u><b>Rating</b></u>	<u><b>Source</b></u>
Money Market funds				
MBIA Class	N/A	\$ 7,041,324	AAAm	S&P

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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The Commission categorizes its fair value measurements of investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Commission has the following recurring fair value measurements as of year-end.

- The Commission has no investments that are valued using quoted market prices (Level 1 inputs).
- The MBIA Class investment is valued using a pricing model utilizing observable fair value measures of fund/pool investments and other observable inputs to determining the fair value of the securities making up the investment fund/pool (Level 2 inputs).
- The Commission has no investments that report fair value based on significant unobservable inputs (Level 3 inputs).

*Credit Risk.* State law limits investments to specific government securities, certificates of deposit and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds, qualified external investment pools corporate equity and debt securities as identified in the list of authorized investments in the summary of significant accounting policies. The County's investment policy does not have specific limits in excess of state law on investment credit risk. Credit risk ratings, where applicable, are summarized above.

*Custodial Credit Risk – Investments.* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the County does not have a policy for investment custodial credit risk. Custodial credit risk exposure for investments identified above cannot be determined because the mutual funds do not consist of specifically identifiable securities.

*Interest Rate Risk.* State law limits the allowable investments and the maturities of some of the allowable investments as identified in the summary of significant accounting policies. The Commission's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of December 31, 2024, all of the Commission's investments had no specific maturity date.

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the Commission's investment in a single issuer. State law limits allowable investments but does not limit concentration of credit risk as identified in the list of authorized investments in the summary of significant accounting policies. The County's investment policy does not have specific limits in excess of state law on concentration of credit risk. All investments held at year end are reported above.



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**FOR THE YEAR ENDED DECEMBER 31, 2024**

**5. CAPITAL ASSETS**

Capital asset activity for the year was as follows:

	Balance January 1, <u>2024</u>	<u>Additions</u>	<u>Deletions</u>	Balance December 31, <u>2024</u>
<b>Governmental Activities</b>				
<b>Capital assets, not being depreciated</b>				
Land	\$ 1,070,251	\$ -	\$ -	\$ 1,070,251
Land and right-of-way	27,432,550	213,619	-	27,646,169
Construction in progress	2,294,299	10,575,788	15,000	12,855,087
<b>Total capital assets, not being depreciated</b>	<b>30,797,100</b>	<b>10,789,407</b>	<b>15,000</b>	<b>41,571,507</b>
<b>Capital assets, being depreciated</b>				
Buildings and improvements	5,534,865	45,460	-	5,580,325
Road equipment	17,137,427	2,302,147	778,968	18,660,606
Shop equipment	547,016	6,000	-	553,016
Office equipment	663,707	22,869	-	686,576
Engineering equipment	687,230	-	-	687,230
Yard and storage				
Equipment	1,864,184	-	-	1,864,184
Infrastructure				
Bridges	8,991,235	1,042,258	-	10,033,493
Roads	132,042,127	12,348,643	3,261,412	141,129,358
<b>Total capital assets, being depreciated</b>	<b>167,467,791</b>	<b>15,767,377</b>	<b>4,040,380</b>	<b>179,194,788</b>
Less accumulated depreciation for:				
Buildings and improvements	1,979,113	125,934	-	2,105,047
Road Equipment	13,402,706	1,366,697	771,922	13,997,481
Shop equipment	290,879	26,989	-	317,868
Office equipment	488,830	84,621	-	573,451
Engineering equipment	395,472	124,697	-	520,169
Yard and storage				
Equipment	1,513,643	23,749	-	1,537,392
Infrastructure				
Bridges	1,982,194	296,960	-	2,279,154
Roads	58,949,154	8,108,303	3,261,412	63,796,045
<b>Total accumulated depreciation</b>	<b>79,001,991</b>	<b>10,157,950</b>	<b>4,033,334</b>	<b>85,126,607</b>
<b>Net capital assets, being depreciated</b>	<b>88,465,800</b>	<b>5,609,427</b>	<b>7,046</b>	<b>94,068,181</b>
<b>Governmental Activities capital assets, net</b>	<b>\$119,262,900</b>	<b>\$16,398,834</b>	<b>\$22,046</b>	<b>\$135,639,688</b>

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**FOR THE YEAR ENDED DECEMBER 31, 2024**

**6. LONG-TERM DEBT**

The following is a summary of long-term debt activity and balances of the Commission for the year:

	<u>Balance January 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2024</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
\$945,000 Michigan Transportation Fund Bond Payable – Series 2015, principal due in variable annual installments through September 2023, semi-annual interest payments at 0.65% to 3.50%	\$ 505,000	\$ -	\$ 70,000	\$ 435,000	\$ 70,000
\$374,813 2021 Michigan Transportation Fund Series Bond; due in variable annual installments of \$24,987.54 through June 2036; interest rate of 2%	324,837	-	24,988	299,849	24,988
\$11,505,000 Grand Traverse County General Obligation Limited Tax Bonds – Series 2023, principal due in variable annual installments through November 2043, semi-annual interest payments at 5.00%	11,505,000	-	340,000	11,165,000	365,000
<b>Total Long-Term Debt</b>	12,334,837	-	434,988	11,899,849	459,988
Bond premium	667,471	-	55,995	611,476	-
Compensated absences *	109,459	2,866	-	112,325	-
<b>Total Governmental Activities</b>	<b>\$13,111,767</b>	<b>\$2,866</b>	<b>\$490,983</b>	<b>\$12,623,650</b>	<b>\$459,988</b>

\* Increases and decreases are netted

All bonds are public offerings. Annual requirements to maturity on bonds payable at year-end are as follows:

<u>Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>
2025	\$ 459,987	\$ 578,127
2026	479,987	557,451
2027	499,987	535,638
2028	524,987	512,648
2029	544,988	488,422
2030-2034	2,774,938	2,055,118
2035-2039	3,339,975	1,329,999
2040-2043	3,275,000	419,250
<b>Total</b>	<b>\$11,899,849</b>	<b>\$6,476,653</b>

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
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**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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**7. RISK MANAGEMENT**

The Road Commission is exposed to various risks related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Road Commission mitigates risk by carrying workers' compensation insurance through the County Road Association Self-Insurance Fund. The Road Commission is also a member of the Michigan County Road Commission Self-Insurance Pool (MCRCSIP). The insurance coverage provided by MCRCSIP includes, but is not limited to, general liability, auto, property insurance, stop loss protection, errors and omissions, trunk line liability and an umbrella policy. The amount the Road Commission pays annually is determined by the Administrator of MCRCSIP and is based on property values and miles of roads, population and prior claim history. In addition to premiums paid, the Road Commission is responsible for the first \$1,000 of legal expense incurred per occasion. All other risk is transferred to MCRCSIP.

**8. RETIREMENT PLANS**

**Defined Benefit Pension Plan**

***Plan Description***

The employer's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The plan is closed to new entrants. The employer participates in the Municipal Employees Retirement System (MERS) of Michigan. MERS is an agent multiple employers, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at [www.mersofmich.com](http://www.mersofmich.com).

***Benefits provided***

Benefits provided include plans with multipliers ranging from 2.25 to 2.50 of final average compensation. Vesting period of 6-10 years. Normal retirement age is 60. Final average compensation is calculated based on a 5 years average.

Membership of the defined benefit plan consisted of the following at the date of the latest actuarial valuation (December 31, 2023):

Inactive employees or beneficiaries currently receiving benefits	51
Inactive employees entitled but not yet receiving benefits	2
Active plan members	<u>0</u>
Total	<u><u>53</u></u>

***Contributions***

The Commission is required to contribute at an actuarially determined amount. The required contribution for the current year of \$135,456 was made. Participating employees are not required to contribute to the Plan. The contribution requirements of the Commission are established and may be amended by the MERS Retirement Board. The contribution requirements of employees are established and may be amended by labor agreements.

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**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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**Net Pension Liability**

The employer's net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of December 31, 2023.

The total pension liability in the December 31, 2023 annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.5%

Salary Increases: base wage inflation of 3.00% in the long-term

Investment rate of return: 6.93%, net of investment expense, including inflation

Mortality rates used for non-disabled plan member were based on a weighted blend of MP-2019 mortality tables of a 50% Male and 50% Female blend. Mortality rates used for disabled plan member were based on a blend of MP-2019 disabled retiree mortality tables of a 50% Male and 50% Female blend of disabled retirees.

The actuarial assumptions used in the valuation were based on the results of the 2018 actuarial experience study, first used in December 31, 2020 valuations.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>	<u>Expected Money Weighted Rate of Return</u>
Global Equity	60.0%	4.50%	2.70%
Global Fixed Income	20.0%	2.00%	0.40%
Private investments	20.0%	7.00%	1.40%
Inflation			2.50%
Dedicated gains policy adjustment			(0.07)%
Administrative fee			0.25%
Discount rate			7.18%

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The discount rate used to measure the total pension liability is 7.18%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in the Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a)-(b)</b>
Balance at January 1, 2024	\$8,218,480	\$6,617,534	\$1,600,946
Changes for the Year:			
Service cost	-	-	-
Interest	557,552	-	557,552
Change in benefits	-	-	-
Differences between expected and actual experience	105,995	-	105,995
Change in assumptions	39,253	-	39,253
Contributions: employer	-	135,456	(135,456)
Contributions: employee	-	-	-
Net investment income	-	481,938	(481,938)
Benefit payments, including refunds	(906,259)	(906,259)	-
Administrative expense	-	(14,035)	14,035
Other changes	16,726	-	16,726
Net changes	(186,733)	(302,900)	116,167
Balance at December 31, 2024	\$8,031,747	\$6,314,634	\$1,717,113

**Sensitivity of the Net Pension Liability to changes in the discount rate.**

The following presents the net pension liability of the employer, calculated using the discount rate of 7.18%, as well as what the employer's net pension liability would be using a discount rate that is 1 percentage point lower (6.18%) or higher (8.18%) than the current rate.

	<b>1% Decrease</b>	<b>Current Discount rate</b>	<b>1% Increase</b>
Total pension liability	\$8,634,987	\$8,031,747	\$7,503,675
Fiduciary net position	6,314,634	6,314,634	6,314,634
Net pension liability	\$2,320,353	\$1,717,113	\$1,189,041

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

For the year ended December 31, 2024 the employer recognized pension expense of \$349,246. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Excess (deficit) investment returns	\$299,414	\$ -

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Deferred Outflows</b>
2025	\$130,209
2026	232,782
2027	(56,582)
2028	(6,995)
Total	<u>\$299,414</u>

**Defined Contribution Pension Plan**

The Commission maintains a defined contribution plan administered by MERS for those employees who do not participate in the defined benefit pension plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Administrative and Union (as established by agreement) employees are eligible to participate from the date of employment. The Commission contributes 12% of administrative and union personnel gross earnings, and 9% of commissioner earnings. All employees are required to make a 3% contribution. Contributions for each employee (adjusted for gains and losses allocated to the employee's account) are vested 20%, 40%, 60%, 80% and 100% in years two through six, respectively. Plan provisions and contribution requirements are established and may be amended by the Board of County Road Commissioners. During 2024, the Commission contributed \$430,184 (reduced by \$21,763 in forfeitures) and employees contributed \$107,838 towards the defined contribution plan.

**9. OTHER POST-EMPLOYMENT BENEFITS**

**Defined Benefit OPEB Plan**

***Plan Description***

The Grand Traverse County Road Commission (the Commission) administers a single-employer defined benefit healthcare plans. The plan provides healthcare benefits to eligible retirees, in accordance with the Commission's policy and employment agreements. The Retiree Health Plan does not issue a publicly available financial report. The actuarial valuation was prepared using the alternative method as provided for in Governmental Accounting Standards Board Statement No. 75.

***Benefits Provided***

Only employees retiring before May 1, 2016 are eligible for the following retiree medical coverage stipend:

- Early retirees – eligible for \$500 monthly stipend until age 65 (no benefits provided subsequent to age 65)

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

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- Past retirees – eligible for \$112/224 monthly stipend until death (retiree and spouse received \$112 each)

Membership of the Plan consisted of 57 current retirees receiving a \$112 monthly stipend at the date of the latest valuation (December 31, 2024):

**Contributions**

The Commission has no obligation to make contributions in advance of when the stipend is paid (in other words, the Plan may be financed on a “pay-as-you-go” basis). Participants do not make contributions to the Plan. There are no long-term contracts for contributions to the Plan. The Plan has no legally required reserves.

**Net OPEB Liability**

The employer’s net OPEB liability was measured as of December 31, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an annual valuation as of that date. The total OPEB liability in the December 31, 2024 annual valuation was determined using the following assumptions, applied to all periods included in the measurement:

Inflation: Not applicable due to a fixed stipend not expected to change over time

Salary increases: Not applicable due to closed plan status with no active participants

Investment rate of return: 3.65% (unfunded status is consistent with Michigan Department of Treasury requirements and generally accepted accounting principles (GAAP))

Healthcare cost trend rates: Not applicable due to a fixed stipend not expected to change over time

Mortality rates were based on the 2019 life tables for males or females, as appropriate, from the Centers for Disease Control.

Level dollar method is utilized to amortization of the unfunded actuarial accrued liability.

The assumptions used in valuation were based on the results of the most recent actuarial experience study and State of Michigan requirements.

The discount rate used to measure the total OPEB liability is 3.65% which is less than the (20-year AA/Aa tax-exempt municipal bond yield). Because the plan does not have a reasonably funded OPEB trust, there are not assets projected to be sufficient to make projected future benefit payments of current plan members. A discount rate is used to determine the total OPEB liability. The discount rate was changed from 3.54% in 2023 to 3.65% in 2024.

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**NOTES TO THE FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

**Changes in the Net OPEB Liability**

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a)-(b)
Balance at January 1, 2024	\$659,414	\$ -	\$659,414
Changes for the Year:			
Interest	24,069	-	24,069
Change in benefits	-	-	-
Differences between expected and actual experience	13,179	-	13,179
Change in assumptions	-	-	-
Contributions: employer	-	-	-
Contributions: employee	-	-	-
Net investment Income	-	-	-
Benefit payments, including refunds	(83,726)	-	(83,726)
Administrative expense	-	-	-
Other changes	-	-	-
Net changes	(46,478)	-	(46,478)
Balance at December 31, 2024	\$612,936	\$ -	\$612,936

**Sensitivity of the Net OPEB Liability to changes in the discount rate.**

The following presents the net OPEB liability of the employer, calculated using the discount rate of 3.65%, as well as what the employer's net OPEB liability would be using a discount rate that is 1 percentage point lower (2.65%) or higher (4.65%) than the current rate.

	1% Decrease	Current Discount rate	1% Increase
Total OPEB liability	\$647,103	\$612,936	\$581,590

**OPEB Expense**

For the year ended December 31, 2024 the employer recognized OPEB expense of \$37,248

**Defined Contribution OPEB Plan**

The Commission administers a single-employer defined contribution Retirement Health Savings account (the Retiree Health Savings Plan). The Commission contributes \$80 monthly to a healthcare savings plan (HCSP) for all fulltime employees and employees are required to contribute 1% of coverage wages. The Commission plan contribution requirements were established and may be amended under the authority of the Board of County Road Commissioners. The Plan has no vesting period. During the year the commission contributed \$134,852 (reduced by \$726 in forfeitures) and employees contributed \$40,321 to the plan.



**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

***NOTES TO THE FINANCIAL STATEMENTS***

***FOR THE YEAR ENDED DECEMBER 31, 2024***

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**10. LITIGATION**

In the normal course of its operations, the Commission has become a party in various legal actions. Management of the Commission is of the opinion that the outcome of such actions will not have a material effect on the financial position of the Commission. Any losses related to legal actions have not been included as a liability in the financial statements.

**11. COMMITMENTS**

At year-end the Commission had outstanding commitments of approximately \$1.2 million for the completion of the Kingsley Facility and various other capital asset additions.

**12. SINGLE AUDIT**

Governmental and certain other entities, which expend \$750,000 or more of federal funding, are subject to a single audit in accordance with the uniform guidance CFR200. The Commission reported \$1,272,706 federal/state revenue for projects, which were primarily administered by the Michigan Department of Transportation (MDOT) and were audited as a component of the State of Michigan's single audit. Because federal dollars expended directly by the Commission were less than \$750,000, a single audit was not required and all disclosures regarding a single audit have been omitted from this report.

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## **REQUIRED SUPPLEMENTARY INFORMATION**

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Budget Amounts</b>		<b>Actual</b>	<b>Variance</b>
	<b><u>Original</u></b>	<b><u>Final</u></b>	<b><u>Amount</u></b>	<b><u>Positive (Negative)</u></b>
<b>Revenues</b>				
Property taxes	\$ 4,970,000	\$ 5,300,000	\$ 5,303,775	\$ 3,775
Federal sources	1,109,520	1,306,930	1,272,706	(34,224)
State				
MTF	15,446,500	15,605,708	15,704,022	98,314
Grants and other	<u>145,203</u>	<u>175,467</u>	<u>172,675</u>	<u>(2,792)</u>
Total State	<u>15,591,703</u>	<u>15,781,175</u>	<u>15,876,697</u>	<u>95,522</u>
Contributions	1,007,731	1,765,622	1,754,616	(11,006)
Charges for services and other	<u>1,498,836</u>	<u>3,323,877</u>	<u>3,334,699</u>	<u>10,822</u>
Total revenues	<u>24,177,790</u>	<u>27,477,604</u>	<u>27,542,493</u>	<u>64,889</u>
<b>Expenditures</b>				
Maintenance				
Heavy maintenance	6,953,107	10,160,145	8,391,679	1,768,466
Routine maintenance	<u>14,616,012</u>	<u>15,594,325</u>	<u>14,482,126</u>	<u>1,112,199</u>
Total maintenance	21,569,119	25,754,470	22,873,805	2,880,665
Equipment (net)	(120,193)	(964,020)	(859,459)	(104,561)
Administration (net)	1,337,533	1,195,198	1,041,415	153,783
Other	40,000	40,000	22,805	17,195
State trunkline maintenance	1,129,836	2,105,452	2,131,004	(25,552)
Capital outlay	969,260	12,153,275	11,177,730	975,545
Debt service	<u>1,043,057</u>	<u>1,043,057</u>	<u>1,043,057</u>	<u>-</u>
<b>Total expenditures</b>	<u>25,968,612</u>	<u>41,327,432</u>	<u>37,430,356</u>	<u>3,897,076</u>
Revenues over (under) expenditures	(1,790,822)	(13,849,828)	(9,887,863)	3,961,965
Other financing sources (uses)				
Sale of capital assets	<u>-</u>	<u>191,110</u>	<u>194,110</u>	<u>3,000</u>
Net changes in fund balance	(1,790,822)	(13,658,718)	(9,693,753)	3,964,965
<b>Fund balance, beginning of year</b>	<u>20,264,215</u>	<u>20,264,215</u>	<u>20,264,215</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 18,473,393</u>	<u>\$ 6,605,497</u>	<u>\$ 10,570,462</u>	<u>\$ 3,964,965</u>

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

**DEFINED BENEFIT PENSION PLAN**  
**SCHEDULE OF CHANGES IN EMPLOYERS NET PENSION**  
**LIABILITY AND RELATED RATIOS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total pension liability</b>										
Service cost	\$ 18,465	\$ 8,471	\$ 8,085	\$ 8,166	\$ 8,391	\$ 8,111	\$ 4,055	\$ -	\$ -	\$ -
Interest	728,316	693,212	717,457	684,961	668,922	653,383	621,017	585,607	585,586	557,552
Difference between expected and actual experience	-	91,234	(207,073)	11,278	31,587	6,519	(11,363)	-	64,642	105,995
Changes in assumptions	-	430,437	-	-	-	235,516	204,084	63,433	-	39,253
Benefit payments including employee refunds	(951,391)	(960,311)	(914,379)	(914,065)	(907,119)	(898,941)	(895,750)	(910,096)	(904,476)	(906,259)
Other changes	51,136	17,244	(10,481)	8,190	-	-	(9,525)	257,953	(56,549)	16,726
<b>Net change in total pension liability</b>	<b>(153,474)</b>	<b>280,287</b>	<b>(406,391)</b>	<b>(201,470)</b>	<b>(198,219)</b>	<b>4,588</b>	<b>(87,482)</b>	<b>(3,103)</b>	<b>(310,797)</b>	<b>(186,733)</b>
<b>Total pension liability, beginning of year</b>	<b>9,294,541</b>	<b>9,141,067</b>	<b>9,421,354</b>	<b>9,014,963</b>	<b>8,813,493</b>	<b>8,615,274</b>	<b>8,619,862</b>	<b>8,532,380</b>	<b>8,529,277</b>	<b>8,218,480</b>
<b>Total pension liability, end of year</b>	<b>\$ 9,141,067</b>	<b>\$ 9,421,354</b>	<b>\$ 9,014,963</b>	<b>\$ 8,813,493</b>	<b>\$ 8,615,274</b>	<b>\$ 8,619,862</b>	<b>8,532,380</b>	<b>8,529,277</b>	<b>8,218,480</b>	<b>8,031,747</b>
<b>Plan fiduciary net position</b>										
Contributions-employer	\$ 618,432	\$ 1,454,636	\$ 1,447,188	\$ 1,208,374	\$ 4,572	\$ -	\$ 121,412	\$ 145,548	\$ 77,616	\$ 135,456
Contributions-employee	-	-	-	-	-	-	1,225	-	-	-
Net investment income	(84,678)	655,362	862,966	(285,143)	1,036,877	917,383	1,097,572	(866,215)	706,974	481,938
Benefit payments including employee refunds	(951,391)	(960,311)	(914,379)	(914,065)	(907,119)	(898,941)	(895,750)	(910,096)	(904,476)	(906,259)
Administrative expense	(12,553)	(12,834)	(13,667)	(14,787)	(17,830)	(15,526)	(12,590)	(14,895)	(15,087)	(14,035)
<b>Net change in plan fiduciary net position</b>	<b>(430,190)</b>	<b>1,136,853</b>	<b>1,382,108</b>	<b>(5,621)</b>	<b>116,500</b>	<b>2,916</b>	<b>311,869</b>	<b>(1,645,658)</b>	<b>(134,973)</b>	<b>(302,900)</b>
<b>Plan fiduciary net position, beginning of year</b>	<b>5,883,730</b>	<b>5,453,540</b>	<b>6,590,393</b>	<b>7,972,501</b>	<b>7,966,880</b>	<b>8,083,380</b>	<b>8,086,296</b>	<b>8,398,165</b>	<b>6,752,507</b>	<b>6,617,534</b>
<b>Plan fiduciary net position, end of year</b>	<b>\$ 5,453,540</b>	<b>\$ 6,590,393</b>	<b>\$ 7,972,501</b>	<b>\$ 7,966,880</b>	<b>\$ 8,083,380</b>	<b>\$ 8,086,296</b>	<b>\$ 8,398,165</b>	<b>\$ 6,752,507</b>	<b>\$ 6,617,534</b>	<b>\$ 6,314,634</b>
<b>Employer net pension liability</b>	<b>\$ 3,687,527</b>	<b>\$ 2,830,961</b>	<b>\$ 1,042,462</b>	<b>\$ 846,613</b>	<b>\$ 531,894</b>	<b>\$ 533,566</b>	<b>\$ 134,215</b>	<b>\$ 1,776,770</b>	<b>\$ 1,600,946</b>	<b>\$ 1,717,113</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	60%	70%	88%	90%	94%	94%	98%	79%	81%	79%
<b>Covered employee payroll</b>	\$ 226,661	\$ 93,103	\$ 88,257	\$ 89,172	\$ 95,867	\$ 98,395	\$ 49,026	\$ -	\$ -	\$ -
<b>Employer's net pension liability as a percentage of covered employee payroll</b>	1627%	3041%	1181%	949%	555%	542%	274%	0%	0%	0%

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

**DEFINED BENEFIT PENSION PLAN**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

<u>Year Ended</u> <u>December 31</u>	<u>Actuarially</u> <u>Determined</u> <u>Contribution</u>	<u>Actual</u> <u>Contribution</u>	<u>Contribution</u> <u>Excess</u> <u>(Deficiency)</u>	<u>Covered</u> <u>Payroll</u>	<u>Percent of</u> <u>Covered Payroll</u> <u>Contributed</u>
2015	\$ 618,432	\$ 618,432	\$ -	\$ 226,661	273%
2016	654,636	1,454,636	800,000	93,103	1562%
2017	715,668	1,447,188	731,520	88,257	1640%
2018	731,520	1,208,374	476,854	89,172	1355%
2019	4,572	4,572	-	95,867	5%
2020	-	-	-	98,395	0%
2021	94,920	121,412	26,492	49,026	248%
2022	145,548	145,548	-	-	0%
2023	77,616	77,616	-	-	0%
2024	135,456	135,456	-	-	0%

Actuarial cost method	Entry Age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	9 years
Asset valuation method	5 year smoothed
Inflation	2.50%
Salary increases	3.00% (3.75% for 2015 through 2019)
Investment rate of return	7.00% (7.35% for 2020 through 2021; 7.75% for 2015 through 2019)
Retirement age	Varies depending on plan adoption
Mortality	50% female/ 50% male MP-2019 mortality table

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

**DEFINED BENEFIT OPEB PLAN**  
**SCHEDULE OF CHANGES IN EMPLOYERS NET OPEB**  
**LIABILITY AND RELATED RATIOS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	2018	2019	2020	2021	2022	2023	2024
<b>Total OPEB liability</b>							
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	34,664	32,249	28,808	25,768	17,110	27,095	24,069
Changes in benefit terms	-	-	-	-	-	-	-
Difference between expected and actual experience	-	-	-	-	-	-	-
Changes in assumptions	-	-	-	-	-	-	-
Change in benefits	-	-	-	-	-	-	-
Difference between expected and actual experience	28,002	(27,230)	(21,310)	7,477	50,381	(41,902)	13,179
Change in assumptions	-	-	-	-	-	-	-
Benefit payments including employee refunds	(143,172)	(119,713)	(108,792)	(100,079)	(94,222)	(91,184)	(83,726)
Other changes	-	-	-	-	-	-	-
<b>Net change in total pension liability</b>	<u>(80,506)</u>	<u>(114,694)</u>	<u>(101,294)</u>	<u>(66,834)</u>	<u>(26,731)</u>	<u>(105,991)</u>	<u>(46,478)</u>
<b>Total OPEB liability, beginning of year</b>	<u>1,155,464</u>	<u>1,074,958</u>	<u>960,264</u>	<u>858,970</u>	<u>792,136</u>	<u>765,405</u>	<u>659,414</u>
<b>Total OPEB liability, end of year</b>	<u>\$ 1,074,958</u>	<u>\$ 960,264</u>	<u>\$ 858,970</u>	<u>\$ 792,136</u>	<u>\$ 765,405</u>	<u>\$ 659,414</u>	<u>\$ 612,936</u>
<b>Plan fiduciary net position</b>							
Contributions-employer	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions-employee	-	-	-	-	-	-	-
Net investment income	1,106	-	-	-	-	-	-
Benefit payments including employee refunds	(106,304)	(2,628)	-	-	-	-	-
Administrative expense	-	-	-	-	-	-	-
<b>Net change in plan fiduciary net position</b>	<u>(105,198)</u>	<u>(2,628)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Plan fiduciary net position, beginning of year</b>	<u>107,826</u>	<u>2,628</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Plan fiduciary net position, end of year</b>	<u>\$ 2,628</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Employer net OPEB liability</b>	<u>\$ 1,072,330</u>	<u>\$ 960,264</u>	<u>\$ 858,970</u>	<u>\$ 792,136</u>	<u>\$ 765,405</u>	<u>\$ 659,414</u>	<u>\$ 612,936</u>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	0%	0%	0%	0%	0%	0%	0%
<b>Covered employee payroll</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Employer's net OPEB liability as a percentage of covered employee payroll</b>	0%	0%	0%	0%	0%	0%	0%

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
**(a Component Unit of Grand Traverse County)**

**DEFINED BENEFIT OPEB PLAN**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	2018	2019	2020	2021	2022	2023	2024
Actuarially determined contributions	\$ 36,005	\$ 32,870	\$ 29,491	\$ 27,197	\$ 28,960	\$ 26,260	\$ 25,412
Contributions in relation to the actuarially determined contribution	36,868	117,085	108,792	100,079	94,222	91,184	83,726
Contribution (deficiency) excess	<u>\$ 863</u>	<u>\$ 84,215</u>	<u>\$ 79,301</u>	<u>\$ 72,882</u>	<u>\$ 65,262</u>	<u>\$ 64,924</u>	<u>\$ 58,314</u>
Covered employee payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered employee payroll	0%	0%	0%	0%	0%	0%	0%
Actuarial cost method	Entry Age						
Amortization method	Level dollar method						
Remaining amortization period	25 years						
Asset valuation method	Market value						
Healthcare cost trend rate	N/A - fixed stipend						
Salary increases	N/A - no active participants						
Investment rate of return	3.65% (2023 - 3.54%; 2022 - 2.16%; 3% 2018 to 2021)						
Retirement age	N/A - no active participants						
Mortality	2019 life tables for males or females, as appropriate, from the Centers for Disease Control						

Money weighted rate of return is immaterial due to the funding status of the plan

**Notes to required supplementary information**

**Budgets and Budgetary Accounting**

The Commission adopts an annual budget for the general fund following the GAAP basis of accounting. Unexpended appropriations lapse at year-end.

**OPEB Schedules**

The OPEB schedules are being accumulated prospectively until ten years of data is presented.



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## **GENERAL FUND SCHEDULE**

**GRAND TRAVERSE COUNTY ROAD COMMISSION**  
(a Component Unit of Grand Traverse County)

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - GENERAL FUND**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<u>Primary Road</u>	<u>Local Road</u>	<u>County Road</u>	<u>Total</u>
<b>Revenues</b>				
Michigan Transportation Fund				
Engineering	\$ 6,813	\$ 3,187	\$ -	\$ 10,000
Primary road	9,300,057	-	-	9,300,057
Local road	-	4,351,135	-	4,351,135
Primary urban road	1,178,868	-	-	1,178,868
Local urban road	-	512,641	-	512,641
Snow removal	196,837	154,484	-	351,321
	<u>10,682,575</u>	<u>5,021,447</u>	<u>-</u>	<u>15,704,022</u>
Total Michigan Transportation Fund	10,682,575	5,021,447	-	15,704,022
Federal projects	1,272,706	-	-	1,272,706
State trunkline maintenance	-	-	1,381,268	1,381,268
State trunkline non-maintenance	-	-	746,873	746,873
Property taxes	5,079,810	223,965	-	5,303,775
Grants				
State sources	123,006	49,669	-	172,675
Local sources	-	1,754,616	-	1,754,616
License and permits	-	-	163,993	163,993
Salvage sales	-	-	38,648	38,648
Interest	132,041	9,298	649,678	791,017
Other charges	-	30,332	182,568	212,900
	<u>17,290,138</u>	<u>7,089,327</u>	<u>3,163,028</u>	<u>27,542,493</u>
Total Revenues	17,290,138	7,089,327	3,163,028	27,542,493
<b>Expenditures</b>				
Current				
Road maintenance				
Heavy maintenance	6,443,247	1,948,432	-	8,391,679
Routine maintenance	8,782,235	5,699,891	-	14,482,126
	<u>15,225,482</u>	<u>7,648,323</u>	<u>-</u>	<u>22,873,805</u>
Total road maintenance	15,225,482	7,648,323	-	22,873,805
State trunkline				
Maintenance	-	-	1,384,132	1,384,132
Nonmaintenance	-	-	746,872	746,872
	<u>-</u>	<u>-</u>	<u>2,131,004</u>	<u>2,131,004</u>
Total state trunkline	-	-	2,131,004	2,131,004
Equipment (net)	(242,633)	(440,498)	(176,328)	(859,459)
Administration (net)	693,198	348,217	-	1,041,415
Other	-	-	22,805	22,805
Capital outlay (net)	-	-	11,177,730	11,177,730
Debt service				
Principal	-	94,988	340,000	434,988
Interest	-	22,732	585,337	608,069
	<u>15,676,047</u>	<u>7,673,762</u>	<u>14,080,547</u>	<u>37,430,356</u>
Total expenditures	15,676,047	7,673,762	14,080,547	37,430,356
Revenues over (under) expenditures	1,614,091	(584,435)	(10,917,519)	(9,887,863)
Other financing sources (uses)				
Sale of capital assets	-	-	194,110	194,110
Transfers	(171,325)	171,325	-	-
	<u>(171,325)</u>	<u>171,325</u>	<u>194,110</u>	<u>194,110</u>
Total other financing sources (uses)	(171,325)	171,325	194,110	194,110
Net changes in fund balance	1,442,766	(413,110)	(10,723,409)	(9,693,753)
<b>Fund balance, beginning of year</b>	5,866,735	413,110	13,984,370	20,264,215
<b>Fund balance, end of year</b>	<u>\$ 7,309,501</u>	<u>\$ -</u>	<u>\$ 3,260,961</u>	<u>\$ 10,570,462</u>

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## **INTERNAL CONTROL AND COMPLIANCE**



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### **INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

June 17, 2025

Grand Traverse County Road Commission  
Board of Road Commissioners  
Traverse City, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Grand Traverse County Road Commission (the Commission), Grand Traverse County, Michigan, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated June 17, 2025.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Vredendael Haefner LLC*